Richmond was founded in 1737 by Colonel William Byrd, II. He inherited the former Stegg lands on both sides of the James River from his father and became known himself as the “Father of Richmond”.

He visited Richmond in 1733 and planned to build a city to be called “Richmond”. Four years later, his friend, William Mayo made a map of Richmond and the first lots were sold. There were only 250 people living in Richmond when it became a town in 1742. In May of 1782, about two and a half years after the British surrendered at Yorktown, the General Assembly wanted to meet in a central location, less exposed to British incursions than Williamsburg.

The first self government was established by the act of incorporation in 1782. Twelve men were to be elected from the City at-large and were to select one of their own to act as Mayor, another to serve as Recorder and four to serve as Aldermen. The remaining six were to serve as members of the Common Council.

The second City Charter of March 1851 stipulated that all city officials had to be elected. This method worked as long as the City was small and most voters knew personally, the qualifications of the men for whom they were voting and the requirements for the jobs to which they were elected.

Under the “strong Mayor” form of Government set forth in the Charter of 1918, the Mayor controlled the administrative policies of the City and was responsible for most of the key appointments. The City’s population grew from 127,989 in 1910 to 171,677 over the next decade. The old custom of electing all officials had become too complex. As a result, a “short ballot” process was adopted and the Mayor was expected to fill the remaining offices with qualified appointees.
In 1948 the City received the Charter which established Richmond’s former Council-Manager form of government. The one Chamber council, composed of nine elected members, was the legislative body of the City and had the authority to issue bonds and enact ordinances and resolutions. The position of Mayor, with the exception of some legislative duties, was mainly ceremonial and the majority of the administrative and appointment responsibilities were transferred to the City Manager.

The Council was given the authority to appoint the City Manager, the School and Library Boards, Trustees of the Retirement System, the City Attorney, the City Clerk, the City Auditor, the City Assessor, the Richmond Redevelopment and Housing Authority and various boards and commissions.

The School Board was responsible for the City’s educational system. The Board appointed the Superintendent and had its own administrative organization which was headed by the School Board with assistants to the Superintendent. School Administration was responsible for hiring teachers, providing teaching materials, the review and evaluation of school programs, student testing and the maintenance of school building inventory.

As the City’s Chief Executive Officer, the City Manager attended all meetings of the City Council. He was required to keep the Council apprised of the financial conditions, future needs and other administrative issues. He was also required to prepare and submit an annual budget to City Council for approval. In addition, the City’s Manager had a mandate to provide the Council with a comprehensive report detailing the financial transactions and administrative functions of the City Government.
City Of Richmond, Virginia
City Council

1948 - PRESENT

1948-1950

Mayor - W. Stirling King
Vice-Mayor - John S. Davenport, III

F. Henry Garber
Oliver W. Hill*
Wade G. McCargo
R. Hugh Rudd**

J. Randolph Ruffin
Robert A. Wilson
James D. Patton, Jr.

*First African American elected to City Council.

**Edward E. Willey appointed July 19, 1949, to succeed R. Hugh Rudd, deceased.

1950-1952

Mayor - T. Nelson Parker
Vice-Mayor - Robert A. Wilson

F. Henry Garber
Edward I. Hardy
W. Stirling King
Wade G. McCargo

J. Randolph Ruffin*
Robert C. Throckmorton
Edward E. Willey**

*John S. Davenport, III appointed March 16, 1951, to fill the unexpired term of J. Randolph Ruffin, resigned.

**Edward E. Haddock appointed January 14, 1952, to fill the unexpired term of Edward E. Willey, resigned.
1952-1954

Mayor - Edward E. Haddock  
Vice-Mayor - Thomas P. Bryan

Phil J. Bagley, Jr.  
Randolph W. Church  
Harold H. Dervishian  
Richard Florance  
F. Henry Garber  
W. Stirling King  
Robert C. Throckmorton

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1954-1956

Mayor - Thomas P. Bryan  
Vice-Mayor - Phil J. Bagley, Jr.

Harold H. Dervishian  
F. Henry Garber  
Edward E. Haddock**  
W. Stirling King  
David E. Satterfield, III  
Eleanor P. Sheppard*

*First female elected to City Council

**J. Edward Lawler appointed November 28, 1955, to fill the unexpired term of Edward E. Haddock, resigned.

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1956-1958

Mayor - F. Henry Garber  
Vice-Mayor - Robert C. Throckmorton

A. Scott Anderson  
Phil J. Bagley, Jr.  
Thomas P. Bryan  
Harold H. Dervishian*  
Robert J. Heberle  
J. Edward Lawler  
Mrs. Eleanor P. Sheppard

*Claude W. Woodward appointed December 23, 1957, to fill the unexpired term of Harold H. Dervishian, resigned.

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1958-1960

Mayor - A. Scott Anderson
Vice-Mayor - Robert J. Heberle

Phil J. Bagley, Jr.  
F. Henry Garber  
J. Edward Lawler  
George William Sadler

Mrs. Eleanor P. Sheppard  
Robert C. Throckmorton  
Claude W. Woodward

1960-1962

Mayor - Claude W. Woodward  
Vice-Mayor - Mrs. Eleanor P. Sheppard

E. Elwood Ford  
F. Henry Barber  
Ben R. Johns, Jr.  
R. Hugh Rudd, Jr.

George William Sadler  
J. Westwood Smithers  
Robert C. Throckmorton

1962-1964

Mayor - Mrs. Eleanor P. Sheppard*  
Vice-Mayor - Phil J. Bagley, Jr.

E. Ellwood Ford  
Robert J. Heberle  
Ruth J. Herrink  
George William Sadler**

J. Westwood Smithers  
Robert C. Throckmorton  
Claude W. Woodward

*First female elected, by City Council, to serve as Mayor.

**A. Scott Anderson appointed February 21, 1963, to fill the expired term of George William Sadler, resigned.

1964-1966

Mayor - Morrill M. Crowe  
Vice-Mayor - Robert J. Habenicht

A. Scott Anderson  
Phil J. Bagley, Jr.  
B. A. Cephas, Jr.  
Henry J. Miller, Jr.

Mrs. Eleanor P. Sheppard  
James C. Wheat, Jr.  
Robert C. Throckmorton
1966-1968

Mayor - Morrill M. Crowe
Vice-Mayor - Winfred Mundle

Phil J. Bagley, Jr.          Henry L. Marsh, III
Howard H. Carwile          Mrs. Eleanor P. Sheppard*
B. A. Cephias, Jr.         James C. Wheat, Jr.
Robert J. Habenicht

*Nathan J. Forb appointed November 27, 1967, to fill the unexpired term of Eleanor P. Sheppard.

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1968-1970

Mayor - Phil J. Bagley, Jr.
Vice-Mayor - Thomas J. Bliley, Jr.

James G. Carpenter          Henry L. Marsh, III
Howard H. Carwile          Mrs. Nell B. Pusey
Morrill M. Crowe          James C. Wheat, Jr.*
Nathan J. Forb

*David L. Shepardson appointed March 17, 1969, following the resignation of James C. Wheat, Jr.

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1970-1972

Mayor - Thomas J. Bliley, Jr.
Vice-Mayor - Henry L. Marsh, III

James G. Carpenter**       Wayland W. Rennie
Howard H. Carwile***      Aubrey H. Thompson
William V. Daniel**       Henry L. Valentine, II
Nathan J. Forb

**Julius R. Johnson and Mrs. Willie Dell* appointed July 5, 1973, following the resignations of James G. Carpenter and William V. Daniel. (*Mrs. Dell was the First African American female, appointed and elected, to serve on Council.)

***Raymond D. Royall appointed November 5, 1973, following the resignation of Howard H. Carwile.
1972-1976

City Council elections were not held in the City of Richmond between 1972-1976 by order of the United States Department of Justice.

1977-1978

Mayor - Henry L. Marsh, III*  
Vice-Mayor - Henry L. Valentine, II

Mrs. Willie J. Dell  
Walter T. Kenney  
Claudette Black McDaniel  
Wayland W. Rennie  
Henry W. Richardson  
Raymond D. Royall  
Aubrey H. Thompson

*First black male to serve as Mayor

1978-1980

Mayor - Henry L. Marsh, III  
Vice-Mayor - George Stevenson Kemp, Jr.

Willie J. Dell  
William I. Golding, Sr.*  
Walter T. Kenney  
Claudette Black McDaniel  
Wayland W. Rennie**  
Henry W. Richardson  
Aubrey H. Thompson

*December 18, 1979 - Mrs. Carolyn C. Wake, District 9, replaced William Golding. (His seat was vacated by State Supreme Court action).

**July 31, 1979 - Mrs. Muriel H. Smith, District 2, replaced Wayland W. Rennie - resigned.

1980-1982
Mayor - Henry L. Marsh, III  
Vice-Mayor - Aubrey H. Thompson

Willie J. Dell
George Stevenson Kemp, Jr.
Walter T. Kenney
William J. Leiding
Claudette Black McDaniel
Henry W. Richardson
Carolyn C. Wake

District 7
District 4
District 3
District 1
District 6
District 2
District 8
District 5
District 9

1982-1984

Mayor - Roy A. West
Vice-Mayor - Andrew J. Gillespie, III

George Stevenson Kemp, Jr.
Walter T. Kenney
William J. Leiding
Henry L. Marsh, III
Claudette Black McDaniel
Henry W. Richardson
Carolyn C. Wake

District 3
District 4
District 1
District 6
District 2
District 7
District 8
District 5
District 9

1984-1986

Mayor - Roy A. West
Vice-Mayor - Claudette Black McDaniel

Andrew J. Gillespie, III
Walter T. Kenney
William J. Leiding
Henry L. Marsh, III
Henry W. Richardson
Carolyn C. Wake
Geline B. Williams

District 3
District 8
District 4
District 6
District 2
District 7
District 5
District 9
District 1

1986-1988

Mayor - Roy A. West
Vice-Mayor - Claudette Black McDaniel

District 3
District 8
1988-1990

**Mayor** - Geline B. Williams*  
**Vice-Mayor** - Claudette Black McDaniel*

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1990-1992

**Mayor** - Walter T. Kenney  
**Vice-Mayor** - Charles R. Perkins

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*First female Mayor and Vice-Mayor appointed by the Council.

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*Oliver Rodney Hunt Singleton was appointed on February 4, 1992, by the Chief Judge of the Circuit Court, to fill the unexpired term in the 7th district, following the December 19, 1991 resignation of Henry L. Marsh, III, who had been elected to serve in the Virginia Senate.

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The Office of the City Clerk  
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1992-1994

**Mayor** - Walter T. Kenney  
**Vice-Mayor** - Larry E. Chavis

Joseph E. Brooks  
Gwendolyn C. Hedgepeth  
Henry W. Richardson  
Benjamin A. Warthen  
Roy A. West  
Geline B. Williams  
Leonidas B. Young

1994-1996

**Mayor** - Leonidas B. Young  
**Vice-Mayor** - John A. Conrad

Viola O. Baskerville  
Joseph E. Brooks  
Larry E. Chavis  
L. Shirley Harvey  
Anthony D. Jones  
Timothy M. Kaine  
Henry W. Richardson*  
*Rudloph C. McCollum, Jr.

*Alvin W. Dyson* was appointed on October 16, 1995, by City Council, to fill the unexpired term in the 5th district following the September 18, 1995 resignation of Henry W. “Chuck” Richardson.

1996-1998

**Mayor** - Larry E. Chavis  
**Vice-Mayor** - Viola O. Baskerville*

James L. Banks, Jr.  
Joseph E. Brooks  
John A. Conrad  
Anthony D. Jones  
Timothy M. Kaine  
Rudloph C. McCollum, Jr.
Rev. Leonidas B. Young, II  

*Kathy H. Thompson was appointed* on December 22, 1997, by City Council, to fill the unexpired term in the 3rd district following the December 1, 1997 resignation of Viola O. Baskerville. Mrs. Baskerville was elected as the 71st House of Delegates Representative to the Virginia General Assembly. *James L. Banks, Jr.* was appointed, by City Council, to serve as Vice-Mayor on January 12, 1998.

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### 1998-2000

<table>
<thead>
<tr>
<th>Mayor</th>
<th>District 2</th>
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<tbody>
<tr>
<td>Timothy M. Kaine</td>
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<tr>
<th>Vice-Mayor</th>
<th>District 5</th>
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<tr>
<td>Rudolph C. McCollum, Jr.</td>
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<thead>
<tr>
<th>John A. Conrad</th>
<th>District 1</th>
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<tr>
<td>W. Randolph Johnson, Jr.</td>
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<thead>
<tr>
<th>Joseph E. Brooks</th>
<th>District 3</th>
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<tr>
<td>Sa‘ad El-Amin</td>
<td>District 4</td>
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<tr>
<th>Rev. Leonidas B. Young, II*</th>
<th>District 6</th>
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<tbody>
<tr>
<td>Reva M. Trammell</td>
<td>District 7</td>
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<tr>
<td>Rev. Gwen C. Hedgepeth</td>
<td>District 8</td>
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</tbody>
</table>

*Sherwood T. White was appointed* on February 22, 1999, by City Council, to fill an interim term until an Election could be held in the Seventh District following the resignation of Leonidas B. Young, II on February 1, 1999. As a result of the special election *Delores L. McQuinn* was elected to fill the remaining term in the Seventh District on April 6, 1999.

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### 2000 – 2002

<table>
<thead>
<tr>
<th>Mayor</th>
<th>District 5</th>
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<tbody>
<tr>
<td>– Rudolph C. McCollum, Jr.*</td>
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<tr>
<th>Vice-Mayor</th>
<th>District 4</th>
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<tr>
<td>– Joseph E. Brooks**</td>
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<thead>
<tr>
<th>G. Manoli Loupassi</th>
<th>District 1</th>
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</thead>
<tbody>
<tr>
<td>Timothy M. Kaine*</td>
<td>District 2</td>
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<tr>
<th>Rev. Delores L. McQuinn</th>
<th>District 7</th>
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<td>Reva M. Trammell</td>
<td>District 8</td>
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<tr>
<td>Rev. Gwen C. Hedgepeth</td>
<td>District 9</td>
</tr>
</tbody>
</table>

*William J. Pantele was appointed* on September 10, 2001, by City Council, to fill the Second District seat following the resignation of Timothy M. Kaine who was elected
Lieutenant Governor of the Commonwealth. **Rudolph C. McCollum, Jr. was appointed, by City Council, as Mayor and Joseph E. Brooks was appointed as Vice Mayor.

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2003 – 2004

Pursuant to VA Code Section 24.2-222.1 and Ordinance No. 2001-208-202, adopted June 25, 2001, effective in Nov. 2003, City Council elections were moved from April to November to coincide with National and Statewide elections

January 1, 2003 – December 31, 2004

Mayor – Rudolph C. McCollum, Jr. District 5
Vice-Mayor – Rev. Delores L. McQuinn District 7

G. Manoli Loupassi District 1
William J. Pantele District 2
W. Randolph Johnson, Jr. District 3
Joseph E. Brooks * District 4
Sa’ad El-Amin** District 6
Jacqueline Jackson District 8
Rev. Gwen C. Hedgepeth District 9

* Robert B. Jones, Jr. was appointed by City Council on July 28, 2003 following the death of Joseph E. Brooks (on June 26, 2003) to fill the Fourth District seat. **Walter T. Kenney, Sr. was appointed on July 28, 2003, by City Council, following the resignation of Sa’ad El-Amin, to fill the Sixth District seat.

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2003 – 2004

November 4, 2003 – December 31, 2004

Mayor – Rudolph C. McCollum, Jr. District 5
Vice-Mayor – Rev. Delores L. McQuinn District 7

G. Manoli Loupassi District 1
William J. Pantele District 2
W. Randolph Johnson, Jr. District 3
Robert B. Jones, Jr. * District 4
Walter T. Kenney, Sr.** District 6
Jacqueline M. Jackson District 8
Rev. Gwen C. Hedgepeth District 9

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A Special Election was held on November 4, 2003 to fill the Interim 4th and 6th District seats. *Peter R. Grimm was elected to fill the Fourth District seat and **Ellen F. Robertson was elected to fill the Sixth District seat.

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**2004**

April 26, 2004 – December 31, 2004

**Mayor** – Rudolph C. McCollum, Jr. District 5  
**Vice-Mayor** – Rev. Delores L. McQuinn District 7

G. Manoli Loupassi District 1  
William J. Pantele District 2  
W. Randolph Johnson, Jr. District 3  
Peter R. Grimm District 4  
Ellen F. Robertson District 6  
Jacqueline M. Jackson District 8  
Gwen C. Hedgepeth * District 9

* Lewis Coates was appointed on April 26, 2004, by City Council, to fill the Ninth District seat following the resignation of Gwendolyn Cheek Hedgepeth.

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**2004**

September 13, 2004 – December 31, 2004

**Mayor** – Rudolph C. McCollum, Jr. District 5  
**Vice-Mayor** – Rev. Delores L. McQuinn District 7

G. Manoli Loupassi District 1  
William J. Pantele District 2  
W. Randolph Johnson, Jr. District 3  
Peter R. Grimm * District 4  
Ellen F. Robertson District 6  
Jacqueline M. Jackson District 8  
Lewis Coates District 9

* Robert Beasley Jones, Jr. was appointed on September 13, 2004, by City Council, to fill the Fourth District seat following the resignation of Peter R. Grimm on September 1, 2004 due to failing health. Note: Councilman Peter R. Grimm died on September 9, 2004.
A NEW GOVERNMENT STRUCTURE

On January 1, 2005, the City of Richmond began operation under the Mayor-at-large form of government. The Mayor is no longer chosen from among the City’s nine elected Councilmembers, but is elected at-large by the citizens of the City. The first elected Mayor under this new structure is the Honorable L. Douglas Wilder. Mayor Wilder is a former Governor of Virginia and the first and only African American to ever be elected Governor in the United States of America. He won the election by an unprecedented 81.61% of the votes cast. He was sworn into office on Sunday, January 2, 2005.

2005 - 2006

January 1, 2005 – December 31, 2006

MAYOR

L. Douglas Wilder, Mayor (elected at-large) Term 1/05 – 12/08

*President – G. Manoli Loupassi District 1
*Vice-President – Jacqueline M. Jackson District 8

William J. Pantele District 2
Christopher A. Hilbert District 3
Katherine C. Graziano District 4
Errol Martin Jewell District 5
Ellen F. Robertson District 6
Delores L. McQuinn District 7
Eugene A. Mason, Jr. District 9

*Elected by City Councilmembers.
Effective July 11, 2005 the title of Vice-Mayor changed to President of Council and Assistant Vice-Mayor changed to Vice-President of Council (Resolution No. 2005-R157-160).
During the January 3, 2006 Council Organizational Meeting 1st. District Councilman G. Manoli Loupassi was re-elected President of Council and 8th. District Councilwoman Jackie M. Jackson was re-elected Vice-President of Council. They will serve from January 3, 2006 until December 31, 2006.
2007 - 2008


*President – William J. Pantele District 2
*Vice-President – Delores L. McQuinn District 7

Bruce W. Tyler District 1
Christopher A. Hilbert District 3
Katherine C. Graziano District 4
Errol Martin Jewell District 5
Ellen F. Robertson District 6
Reva M. Trammell District 8
Douglas G. Conner, Jr. District 9

*Elected by City Councilmembers.

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2009 - 2012

January 1, 2009 – December 31, 2012

MAYOR

Dwight C. Jones, Mayor (elected at-large) Term 1/09 – 12/12

*President – Katherine C. Graziano District 4
*Vice-President – Ellen F. Robertson District 6

Bruce W. Tyler District 1
Charles R. Samuels District 2
Christopher A. Hilbert District 3
Errol Martin Jewell District 5
Delores L. McQuinn District 7
Reva M. Trammell District 8
Douglas G. Conner, Jr. District 9

*Elected by City Councilmembers.
During the January 2, 2009 Council Organizational Meeting 4th District Councilwoman Katherine C. Graziano was elected President of Council and 6th District Councilwoman Ellen F. Robertson was elected Vice-President of Council. They will serve from January 1, 2009 until December 31, 2012.
2009 - 2012

January 1, 2009 – December 31, 2012

MAYOR

Dwight C. Jones, Mayor (elected at-large)  Term 1/09 – 12/12

President – Katherine C. Graziano  District 4
Vice-President – Ellen F. Robertson  District 6

Bruce W. Tyler  District 1
Charles R. Samuels  District 2
Christopher A. Hilbert  District 3
Errol Martin Jewell  District 5
Betty L. Squire *  District 7
Reva M. Trammell  District 8
Douglas G. Conner, Jr.  District 9

*Betty L. Squire was appointed on February 9, 2009, by City Council to fill the Seventh District seat following the resignation of Delores L. McQuinn effective January 13, 2009. (Ms. McQuinn was elected to serve in the Virginia House of Delegates, 70th District seat.)

To Be Continued . . .